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The passage of *The Opinion on Comprehensively Promoting the River Chief System* heralds the innovative upgrading of the river chief system from a local institution to a nationwide water management policy. The present study reviews the current water governance and reform through the content analysis of the policy text of the system at various levels and the observation of the practice in Jiangsu Province. The study shows that the river chief system has achieved the better performance of river and lake management, but the gap needs bridging between mechanism designing for crisis and regular management of rivers and lakes, and some problems needs solving. The river chief system as an institution needs continuous innovation and improvement. In order to deepen the reform, various forces need to be mobilized.

the river chief system; policy text; reform practice; water governance

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[1]Howlett M, M. Ramesh. *Studying Public Policy: Policy Cycles and Policy Subsystems*. Oxford: Oxford University Press, 1995. p.163